COMMUNITY RELATIONS PLAN FOR HAZARDOUS WASTE SITE REMEDIAL ACTION

BERRY'S CREEK (MORTON-THIOKOL/VELSICOL)

BOROUGHS OF:

CARLSTADT, EAST RUTHERFORD,

MOONACHIE, AND WOOD-RIDGE

BERGEN COUNTY

SEPTEMBER, 1985

NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION DIVISION OF WASTE MANAGEMENT HAZARDOUS SITE MITIGATION ADMINISTRATION

PREFACE

This Community Relations Plan is primarily an internal working document which serves as a guide to communication with the affected community. The activities and schedules in the Plan may be altered according to future prevailing circumstances.

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Introduction

This Community Relations Plan outlines activities to be conducted during Responsible Party hazardous waste remedial action at the Berry's Creek (Morton-Thiokol/Velsicol) site in Bergen County. The plan is designed to inform public officials and citizens, as well as to receive input from them on the remedial action. The plan may be updated periodically to reflect project activities and public involvement. The plan schedule is based on the project status as of September 1985. The Berry's Creek (Morton-Thiokol/Velsicol) site was included on the proposed National Priorities List (NPL) issued by the United States Environmental Protection Agency (USEPA) on September 1, 1983. Of 99 New Jersey sites on the NPL, this site is ranked 21st in priority.

Background and Key Issues

Plant Site Ownership History

- 1928 1960 $\underline{F.W. \text{ Berk \& Co.}}$ owned and operated a mercury processing plant.
- 1960 1968 Wood Ridge Chemical Co., a wholly owned subsidiary of Velsicol Chemical Co., acquired the entire 40 acre site and operated the mercury processing plant.
- 1968 1974 Ventron Chemical Co. purchased the 7 acre tract which encompasses the mercury processing facilities and operated the plant for this period. Velsicol retained ownership of the 33 acres not occupied by the plant.
- 1974 <u>Ventron</u> ceased operation of the mercury plant.

In the late 1970s, Ventron Chemical Co. was purchased by Thiokol and in 1982 Thiokol merged with Morton to form Morton-Thiokol.

Site Background

The site (formerly known as Ventron/Velsicol site) is a 40-acre parcel located in Bergen County just east of Carlstadt on the western bank of Berry's Creek in the Hackensack Meadowlands (see attached maps). In 1974, the 7-acre parcel upon which the processing facilities existed was sold to Wolf Realty Company. Wolf Realty demolished the processing plant, excavated

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the contaminated top soil, partly entombed the eastern area of the site, and constructed two warehouses on the site. The 33-acre ract of marshland owned by Velsicol was used as a landfill for waste spoils from the plant operation for much of the 45 years that the facility was in use.

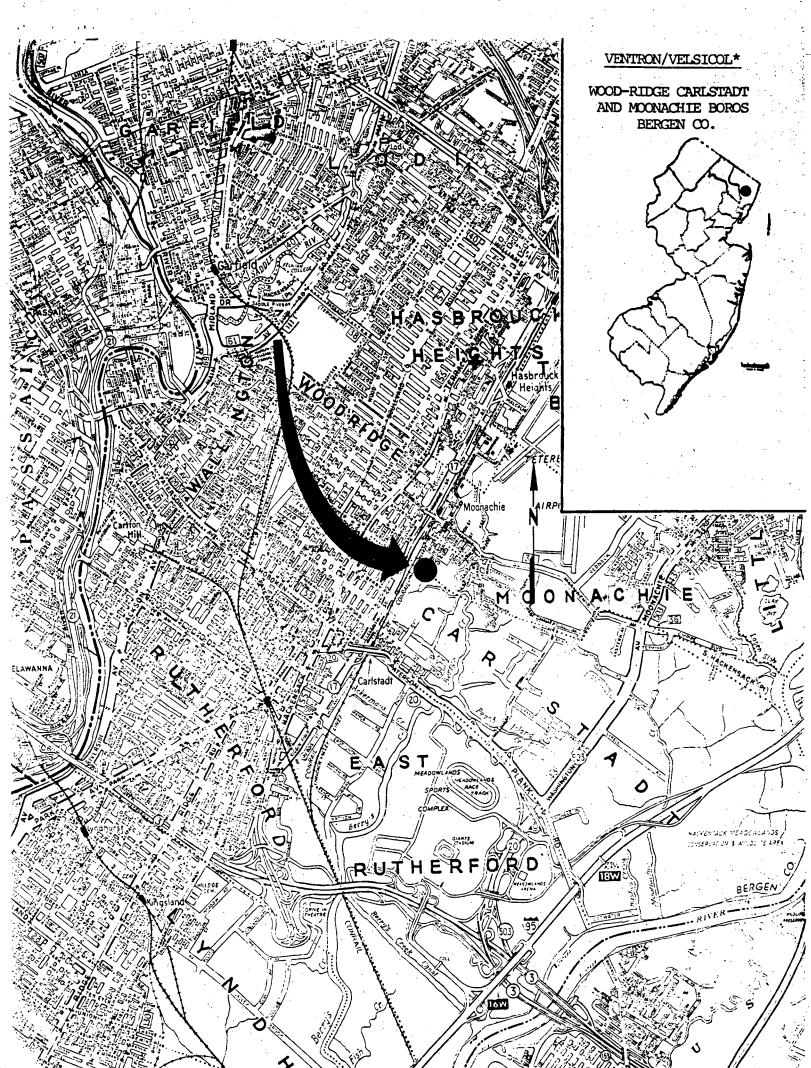
Records are very sketchy or nonexistent for much of the operating history of the facility. It is known that the main operations at the plant consisted of the manufacturing of fungicides, insecticides, red oxide of mercury (ROM), yellow oxide of mercury (YOM), phenol mercuric acetate (PMA) and other organic and inorganic mercury compounds. The plant also had a distilling operation in which contaminated mercury was purified and mercury was recovered from both in-plant waste, such as "pit sludge" and from customers' waste (amalgams, batteries, thermometer, etc).

There are few records to indicate the amount of mercury products manufactured during the 45 years of operation. Estimates of the amount of mercury contamination range from approximately 50 tons to 400 tons. The contamination is spread throughout the Berry's Creek ecosystem including the adjacent wetlands.

Regulatory agency involvement at this site began in the late 1950s when the New Jersey Department of Health (NJDOH), a predecessor to the New Jersey Department of Environmental Protection (NJDEP), performed inspections and sampling. Analyses of samples taken from the discharge into Berry's Creek revealed excessive levels of suspended solids and biochemical oxygen demand. At this time mercury levels were below detection limits of analytical methods then used. Throughout the 1960s the NJDOH was not successful in eliminating or, at least, having the effluent suitably treated.

An increase of mercury contamination incidents in the 1970s prompted the United States Environmental Protection Agency (USEPA) to investigate mercury users nationwide. As a result the regulatory agencies involved (USEPA, NJDEP) directed Wood-Ridge Chemical/Ventron to reduce mercury discharge levels. Despite the initiation of a two-phase waste water treatment plan at the site, elevated mercury levels consistently appeared in the total effluent. Uncontrolled releases of mercury continued into the plant discharge system until the closing of the plant in 1974. Consequently in 1978 the State of New Jersey initiated legal action against Ventron, Velsicol et al. for their part in the mercury contamination of Berry's Creek. A ruling by a lower court judge found that the companies were liable for the cost of cleanup and removal. The "remedy" portion of the case was not decided.

The chemical companies took this lower court decision to the Appellate Court. In 1981, the Appellate Court Judge upheld the lower court decision, and required NJDEP to prepare a "Clean Up Plan of Berry's Creek" for the court's consideration. (It is important to note that the court was only requesting a plan for the cleanup of the Creek and not the site as well.) The court ruled that NJDEP failed to prove that groundwater from the site was leaking into Berry's Creek. Therefore, it was deemed appropriate to clean up the stream initially and then monitor it for a year to evaluate



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whether or not the site and the adjacent wetlands are sources of contamination.

The Cleanup Plan developed by NJDEP provided for the dredging of approximately 12,000 feet of Berry's Creek to a depth of four feet deep, from the railroad bridge just north of the site, to the Route 3 bridge located downstream (roughly 175,000 cubic yards). The sediments would be placed in a secure dewatering/disposal facility to be constructed on approximately 19 upland acres of the site. Additionally, a cutoff wall (bentonite slurry) to the underlying clay layer would be constructed around the perimeter of the disposal site.

This Cleanup Plan was conditionally accepted by the Appellate Court Judge pending receipt of all necessary permits to implement the cleanup. Included among the required permits would be a U.S. Army Corps of Engineers 404 permit to dredge the stream, commercial dredging and waterfront development permits from NJDEP's Division of Coastal Resources, and a Stream Encroachment Permit and Water Quality Certificate from NJDEP's Division of Water Resources.

The chemical companies made their final appeal to the New Jersey Supreme Court, which heard arguments by the defendants and the State in January 1983. On July 21, 1983, the Supreme Court decided points of the appeal in favor of the State.

In January 1984, the corporations initiated negotiations with the State for the purpose of developing a mutually acceptable Consent Agreement to conduct a comprehensive Remedial Investigation/Feasibility Study (RI/FS) addressing the mercury contamination. The companies' failure to sign a Consent Order by the July 1, 1984 deadline resulted in the NJDEP filing a Cooperative Agreement application with the United States Environmental Protection Agency (USEPA) for \$1,220,000 in Superfund money to conduct the RI/FS. On September 28, 1984 the USEPA awarded this grant to the NJDEP.

Subsequent successful negotiations between the responsible parties and the State resulted in the signing of a Stipulation and Supplementary Order on October 15, 1984 which forms the framework for responsible parties to conduct the RI/FS under terms outlined by the NJDEP. In accordance with this Order, Morton-Thiokol and Velsicol Chemical have posted letters of credit totaling \$1,210,000 to cover the cost of this study.

Currently, A Site Action Committee (SAC), has been established to oversee the planning and implementation of the RI/FS. The SAC, which will serve as the decision-making authority, consists of three NJDEP representatives and two representatives for the responsible parties.

The responsible parties have agreed to pay the entire cost of the RI/FS. They have also agreed to a Scope of Work developed by NJDEP which includes the performance of ten detailed tasks. Although there have been other Superfund-related cases involving responsible party investigations and/or cleanups, the agreement reached between NJDEP and the responsible parties over the Berry's Creek site stands unprecedented. The SAC allows for a cooperative effort which gives NJDEP control of the remedial process while allowing for the participation of the responsible parties.

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The study area will consist of the 40 acre parcel of property located in Wood-Ridge and Carlstadt Boroughs, and the contiguous wetlands which also includes portions of Moonachie and East Rutherford Boroughs. The RI/FS will determine the extent of the problem at the Berry's Creek site and in the surrounding ecosystem. Remedial action alternatives will be thoroughly evaluated prior to a remedial recommendation.

Key Issues

Because the mercury contamination has been relatively stable, any disturbance in the immediate environment could lead to its destabilization and possible contaminant release. Thus, the best approach to cleanup will be difficult to determine. Another key issue in this area controlled by the Hackensack Meadowlands Development Commission (HMDC) is that of future development of the site and its surroundings after the cleanup.

History of Community Involvement

In 1979, results of a New Jersey Department of Health (NJDOH) study of residents and workers from the surrounding area were released. Approximately half of the local residents and workers responded with completed questionnaires and submitted blood, urine and hair samples. The results indicated that excessive uptake of mercury had not occurred and that there was not an acute health hazard at that time.

Since the survey there has been little community involvement regarding the site. The industrial/commercial sector has shown some interest but the more immediate concern in the study area is the overall problem of continuous flooding in the Meadlowlands.

Over the past few years, there has been sporadic media coverage of developments at the site. This has been generally limited to newspaper articles which discussed the litigation, plans for cleanup, and the site's listing on the National Priorities List.

Responsible Party Involvement in Community Relations

The responsible parties have expressed an interest in assisting with community relations activities at the site during the RI/FS. They have been informed of the NJDEP (Superfund) Community Relations program and policies.

Community relations activities of this site are anticipated to be much the same as those at publicly-funded cleanup at hazardous waste sites and are outlined on pages 6 and 7 of this plan. The responsible parties have agreed to undertake tasks as assigned by the NJDEP's Office of Community Relations and as warranted by the uniqueness of this site's management. These tasks include the generation of flyers and fact sheets for NJDEP approval and distribution, and participation at public meetings.

Objectives of the Community Relations Program

- 1. Ensure that elected officials and interested citizens are kept abreast of plans and site developments.
- 2. Ensure the participation of local officials in all appropriate community relations activities and establish means of obtaining input from affected citizens and community leaders on remedial alternatives under consideration.
- 3. Provide local press with accurate information about important proposed actions.
- 4. Provide feedback to participants.

Community Relations Techniques To Be Used

Technique	Objective	
1. Telephone Calls	to maintain lines of communicati with local and other officials well as involved citizens.	
2. Briefings	to inform officials, residents a other interested parties about t nature of the planned remedi action, and to provide them wi background material on the technic studies when requested.	he al th
3. Press Release	to provide accurate information local press and interested citize (through the NJDEP Press Office	ens
4. Public Meetings	to inform citizens of planned ongoing activities and to discu and receive citizen feedback possible courses of action.	ıss
5. Fact Sheets	to be distributed at meetings or response to local press or citiz inquires to ensure publ understanding of basic issuinvolved in the remedial progra	en lic les
6. Responsive Summary	to provide a final summary of citizen concerns and problem area and the governmental response them.	to

Proposed Work Plan and Estimated Schedule (Calendar Year)

Staff Time (Initaition of Action) Responsibilities Activities Remedial Investigation/ Feasibility Study 2nd quarter of 1986 (The Two public meetings, one report is expected to take at beginning and on at 24 months for completion.) end of feasibility study. Press releases to advertise meetings, as necessary. 1 Responsive Summary conducted in cooperation with contractor after public discussion of alternatives and 30 day comment period. Engineering Design To be announced Fact Sheets and/or briefings, or meetings, as necessary. Press releases to advertise *** meetings, as necessary. Removal/Treatment/Construction To be announced Fact Sheets and/or briefings or meetings, *** as necessary ** 1 Responsive Summary. 1 Media Appearance, as necessary. Travel Appriximately 3 trips to site location, with additional trips scheduled

> as necessary to meet community requirements.

- * NJDEP/HSMA+ Community Relations Representative(s) NJDEP/HSMA Bureau of Site Management Representative(s) NJDEP/HSMA Bureua of Environmental Evaluation and Risk Assessment Representaties(s) (as necessary) NJDEP/HSMA Administrator (as necessary) NJDEP LEgal or other staff (as necessary) USEPA Representative(s) (as necessary Project Contract, (when requested)
- ** NJDEP/HSMA Community Relations Staff
- *** NJDEP/HSMA Community Relations Staff, through the NJDEP Public Information Office
- + Hazardous Site Mitigation Administration NOTE: Staff work hours could not be estimated at the time.

Contacts

Federal	Officials

				•
	Senator Bill Bradley Senator Office Building Washington, DC 20510		(202)	224-3224
•	District Office 790 Grange Road		(201)	836-1507
	Teaneck, NJ 07666			
	Senator Frank Lautenberg Senator Office Building		(201)	244-4744
	Washington, DC 20510			
	District Office Suite 1510		(201)	645-3030
	Gateway One, Gateway Center Newark, NJ 07103	· · ·		
	Representative Robert G. Torricelli (District 9) House Office Building		(202)	225-5061
	Washington, DC 20515		·.	
	District Office		(201)	646-1111
	27 Warren Street Hackensack, NJ 07601			
Stat	e Officials (District 36)			
	Senator Joseph Hirkala 633 Main Ave. Room 1004		(201)	473-2210
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	Assemblymen Robert P. Hollenbeck Assemblyman Richard F. Visotcky 104 Midland Avenue		(201)	546-3444
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	Robert E. Mulchahy III, Commissioner New Jersey Sports Authority		(201)	935-8500
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			•	

Regional Planning Group

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Local Officials

Borough of Carlstadt

Dominick Presto, Mayor 500 Madison Street Carlstadt, NJ 07072 (201) 939-2850

Claire Fay, Deputy Clerk

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		(00.	/00 1000
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Rose	ough of Moonachie		•
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Citizens for a Concerned Wood-Ridge

Eugene Arnold 369 Wood-Ridge Avenue Wood-Ridge, NJ 07075

	Environmental Commission (Ad Hoc)		unlist	ed
	Vincent Pascale	•		
	557 Windsor Road	•		
·	Wood-Ridge, NJ 07075			
	Citizen Hillton Committee		(201)	935-5295
**	Citizens Hilltop Committee		(201)	933 3293
	George Perotta			
	294 Lafayette Avenue			
	Lyndhurst, NJ 07071		*	
	Hackensack River Canoe Club		(201)	567-1265
	Eric Nelson		(
•	Flat Rock Brook Nature Center		*	•
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	Englewood, NJ 07631			
	Harlandark Dissay Coolition	•	(201)	348-6858
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-	Susan Hnatt-Topf			
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				•
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The Herald News 988 Main Avenue Passaic, NJ Editor: Wes Pollard	(201) 365-3100
The Bergen Record 150 River Street Hackensack, NJ Editor: Bettina Boxxall	(201) 646-4099
Wood-Ridge Independent 210 Hackensack Street Wood-Ridge, NJ 07075 Editor: Bob Hannon	(201) 935-1612
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The Press Journal 21 Grand Avenue Englewood, NJ	(201) 568-1700

Radio & Television

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News Director WBGO FM 54 Park Place Newark, NJ 07102

News Director WOR AM 1440 Broadway New York, NY 10018

News Director WNBC 30 Rockefeller Plaza New York, NY 10020

News Director WPIX TV 220 E. 42nd Street New York, NY 10017

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News Desk WNET TV CH 13 356 W. 58th Street New York, NY 10019

News Desk WABC TV 7 Lincoln Square New York, NY 10019

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Jean Streeter, Velsicol Chemical	(312) 670-5233

Repositories

The following locations are identified at this time as potential repositories for public review of information concerning the Berry's Creek site.

Mayor's Offices

Borough of Carlstadt Borough of East Rutherford Borough of Moonachie Borough of Wood-Ridge

Libraries

Bergen County Law Library Administrative Building Hackensack, NJ 07601	(201) 646-2056
Carlstadt Public Library 420 Hackensack Street Carlstadt, NJ 07072	(201) 438-8866
East Rutherford Memorial Library 143 Boiling Springs Avenue East Rutherford, NJ 07073	(201) 939-3930

Wood-Ridge Public Library 231 Hackensack Street Wood-Ridge, NJ 07075 (201) 438-2455

<u>Other</u>

Hackensack Meadowlands Development Commission

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